

ACTION AF-00

RELEASED IN FULL

INFO	LOG-00	NP-00	AID-00	AMAD-00	ACQ-00	CTME-00	INL-00
	USNW-00	DOTE-00	SRPP-00	DS-00	EB-00	EUR-00	FAAE-00
	FBIE-00	UTED-00	FDRE-01	VC-00	H-00	TEDE-00	INR-00
	IO-00	VCE-00	NEA-00	DCP-00	NSAE-00	OIC-00	NIMA-00
	EPAU-00	PA-00	TFBI-00	PM-00	SCT-00	SP-00	IRM-00
	SSO-00	SS-00	TEST-00	EPAE-00	ECA-00	PMB-00	DSCC-00
	PRM-00	DRL-00	G-00	NFAT-00	SAS-00	/001W	

-----1BC6D6 111407Z /38

P R 111405Z MAY 04  
 FM AMEMBASSY KHARTOUM  
 TO SECSTATE WASHDC PRIORITY 0655  
 INFO AMEMBASSY ADDIS ABABA  
 AMEMBASSY ASMARA  
 USEU BRUSSELS 0080  
 AMEMBASSY CAIRO  
 CIA WASHDC  
 DIA WASHDC  
 USMISSION GENEVA  
 AMEMBASSY KHARTOUM  
 AMEMBASSY LONDON  
 AMEMBASSY NDJAMENA  
 NSC WASHDC  
 AMEMBASSY PARIS  
 AMEMBASSY ROME  
 SECDEF WASHDC  
 AMEMBASSY THE HAGUE  
 USMISSION USUN NEW YORK

UNCLAS SECTION 01 OF 06 KHARTOUM 000477

GENEVA FOR NKYLOH  
 NAIROBI FOR USAID/DCHA/OFDA REGIONAL OFFICE  
 NSC FOR JDWORKEN  
 ROME FOR FODAG  
 STATE ALSO PASS USAID/W  
 USAID FOR DARFUR RESPONSE MANAGEMENT TEAM  
 USAID FOR SUDAN TASK FORCE, AF/EA, DCHA

E.O. 12958: N/A

TAGS: PREF, PHUM, EAID, MOPS, PINS, SU  
 SUBJECT: SUDAN - SOUTH DARFUR FIELD REPORT - SECURITY, PROTECTION AND  
 LIMITED RELIEF CAPACITY PLAGUE RELIEF EFFORTS

REF: KHARTOUM 466

1. SUMMARY: USAID/OFDA PROGRAM OFFICER TRAVELED TO SOUTH DARFUR

UNCLASSIFIED

FROM MAY 2-6, 2004 TO MONITOR ARRIVAL OF USAID EMERGENCY RELIEF COMMODITIES VIA AIRLIFT AND CONDUCT HUMANITARIAN ASSESSMENTS OF AFFECTED POPULATIONS IN THE REGION. INSECURITY LINKED TO CONTINUED HARASSMENT BY GOVERNMENT-SUPPORTED MILITIA KNOWN AS THE JENJAWED CONTINUES TO DRIVE MOVEMENT OF IDPS IN SEARCH OF SAFE HAVENS, RESTRICT THE MOVEMENTS OF IDPS IN CAMPS AND PREVENTS SIGNIFICANT RETURNS OF DISPLACED PERSONS TO THEIR VILLAGES OF ORIGIN. UN AGENCIES AND NGOS LACK SUFFICIENT CAPACITY TO PERFORM ADEQUATE ASSESSMENT, ANALYSIS, RESPONSE AND MONITORING ACTIVITIES IN SUPPORT OF THE ENTIRE VULNERABLE POPULATION OF SOUTH DARFUR. THE LACK OF CAPACITY IS LINKED IN PART TO ONEROUS ADMINISTRATIVE OBSTRUCTIONS PUT IN PLACE BY THE GOS THAT RESTRICT RAPID DEPLOYMENT OF RELIEF PERSONNEL AND EQUIPMENT TO THE REGION. IN SOME CASES, INTERNATIONAL AID AGENCIES FAILED TO REACT SWIFTLY TO THE GROWING NEEDS DUE THEIR OWN INERTIA DURING THE EARLY MONTHS OF THE CRISIS. CAPACITY ISSUES AND GOS DISRUPTIONS OF AID EFFORTS MUST BE URGENTLY AND EFFECTIVELY ADDRESSED IN SOUTH DARFUR IN ORDER TO DELIVER MEANINGFUL AID TO IDPS AND OTHER VIOLENCE-AFFECTED GROUPS IN THE REGION. END SUMMARY.

-----  
USAID SHELTER AND NFI MATERIALS REACH DARFUR  
-----

2. USAID/OFDA PROGRAM OFFICER AND USAID/KHARTOUM'S PROGRAM CLERK STATIONED THEMSELVES IN NYALA DURING THE WEEK OF MAY 2-8 TO FACILITATE ARRIVAL AND STORAGE FROM OFDA'S STRATEGIC STOCKPILES IN DUBAI VIA AIRLIFT FROM SHARJAH IN THE UNITED ARAB EMIRATES. THE FIRST ILYUSHIN-76 REACHED NYALA ON MAY 4 CARRYING 640 ROLLS OF USAID PLASTIC SHEETING. ADDITIONAL FLIGHTS ON MAY 6 AND 8 LANDED AT NYALA BRINGING THE FOLLOWING TOTAL QUANTITIES OF RELIEF MATERIALS TO DARFUR BY MAY 8: PLASTIC SHEETING - 1,340 ROLLS, BLANKETS - 21,475, AND JERRY CANS - 12 CARTONS. A FOURTH FLIGHT IS DUE IN NYALA ON MAY 10 BRINGING THE REMAINING CONSIGNMENT OF THE FIRST PHASE OF USAID/OFDA'S SHELTER CONTRIBUTION. USAID PROGRAM CLERK REMAINS IN NYALA TO MONITOR THE RECEIPT OF THE ITEMS.

3. THE UN JOINT LOGISTICS CENTER (UNJLC) FACILITATED THE ARRIVAL OF THE FIRST THREE FLIGHTS BY PLACING ONE OF THEIR LOGISTICS OFFICERS IN NYALA TO LIAISE WITH THE CUSTOMS CLEARING AGENTS AND TRANSPORTERS. UNJLC ALSO MAINTAINED CONTACT WITH CIVIL AVIATION AUTHORITIES AT NYALA'S AIRPORT TO CLEAR THE WAY FOR THE FLIGHT FROM SHARJAH. ADDITIONALLY, THE LOGISTICS OFFICER LOCATED WAREHOUSE SPACE WITH THE UN WORLD FOOD PROGRAMME (WFP) FOR THE TEMPORARY STORAGE OF THE INITIAL INSTALLMENT OF USAID RELIEF COMMODITIES.

4. USAID/OFDA HAS FUNDED CARE TO CREATE A LOGISTICS COMMON

UNCLASSIFIED

UNCLASSIFIED

LOGISTICS INFRASTRUCTURE TO RECEIVE, STORE AND TRANSPORT SHELTER AND NON-FOOD ITEMS FOR THE RELIEF EFFORT IN DARFUR. USAID/OFDA FUNDING FOR CARE'S LOGISTIC OPERATION COMMENCED ON MAY 1. CARE ASSUMED RESPONSIBILITY FROM THE UNJLC IN NYALA AND OTHER LOCATIONS IN DARFUR FOR RECEIVING FUTURE USAID SHIPMENTS STARTING WITH THE FLIGHT ON MAY 10. ALL MAJOR DONORS SUPPLYING SHELTER AND NFI MATERIALS FOR THE DARFUR OPERATION THROUGH CASH OR IN-KIND DONATIONS WILL USE THIS COMMON LOGISTICS PIPELINE. CARE WILL THEN FEED COMMODITIES FROM THIS COMMON PIPELINE TO AGENCIES CARRYING OUT SHELTER AND NFI PROGRAMS. DFID IS INTENDING TO LAUNCH AN AIRLIFT OF THREE IL-76 AIRCRAFT OF SHELTER SUPPLIES IN THE NEAR FUTURE AND WILL ALSO BE CONTRIBUTING TO THE CARE LOGISTICS OPERATION.

5. THE UN'S OFFICE FOR THE COORDINATION OF HUMANITARIAN AFFAIRS (OCHA) IS CURRENTLY WORKING WITH NGOS AT THE KHARTOUM AND DARFUR LEVELS TO IDENTIFY PRIORITY NEEDS FOR THE SHELTER AND NFI GOODS AND ALLOCATE RESOURCES BASED ON ASSESSED REQUIREMENTS. IN SOME CASES, THE DISTRIBUTION OF AID COMMODITIES TO WAR-AFFECTED

KHARTOUM 00000477 002 OF 006

ESE GROUPS EVEN MORE VULNERABLE.

IN RESPONSE, OCHA DEVELOPED AND CIRCULATED WRITTEN GUIDANCE ON PROTECTION ISSUES LINKED TO THE DISTRIBUTION OF NFI AND SHELTER MATERIALS. IT IS HOPED THAT ADHERENCE TO THESE PRINCIPLES OF PROTECTION WILL REDUCE THE RISK.

6. OCHA'S OFFICE IN NYALA ORGANIZED A MEETING ON SHELTER/NFI MATERIALS ON MAY 6. DUE TO THE LACK OF OPERATIONAL CAPACITY IN SOUTH DARFUR, IT IS LIKELY THAT INITIAL ALLOCATIONS OF USAID COMMODITIES WILL NOT BE FOR IDPS IN THIS STATE. HOWEVER, OCHA'S SHELTER/NFI MEETING IN WEST DARFUR PRODUCED A DISTRIBUTION PLAN INCLUDING SEVERAL NGOS COVERING A NUMBER OF IDPS CAMPS AND IDP CONCENTRATIONS. ARRANGEMENTS ARE BEING MADE TO SECURE WAREHOUSE SPACE IN GENEINA FOR TEMPORARY STORAGE OF THE GOODS AND ONWARD TRANSPORT TO VARIOUS DISTRIBUTION SITES.

-----  
INSUFFICIENT RESPONSE CAPACITY  
-----

7. THE UNITED NATIONS ESTIMATES THAT APPROXIMATELY 155,000 PEOPLE (INCLUDING 140,000 IDPS) IN SOUTH DARFUR HAVE BEEN AFFECTED BY THE VIOLENCE THAT SURGED THROUGH THE REGION OVER THE PAST YEAR. THE WAR-AFFECTED POPULATION OF DARFUR RANGES OVER A VAST AREA. GOS MINISTRIES AND OFFICES IN SOUTH DARFUR LACK HUMAN, MATERIAL AND FINANCIAL RESOURCES IN THE BEST OF TIMES AND CANNOT COPE WITH THE BASIC NEEDS OF THE VULNERABLE DISPLACED AND RESIDENTS OF THE STATE. ONLY A HANDFUL OF INTERNATIONAL RELIEF

UNCLASSIFIED

## UNCLASSIFIED

AGENCIES ARE ACTUALLY OPERATIONAL IN TERMS OF AN EMERGENCY RESPONSE. NO AGENCY IS WORKING AT FULL STRENGTH DUE TO ADMINISTRATIVE CONSTRAINTS IMPOSED BY THE GOS (VISAS, TRAVEL PERMITS, LENGTHY PROCEDURES FOR HIRING OF NATIONAL STAFF, VEHICLES AND OTHER VITAL EQUIPMENT HELD UP BY CUSTOMS).

8. THE FOLLOWING INTERNATIONAL AGENCIES ARE OPERATIONAL AT VARYING LEVELS IN DARFUR AT THE MOMENT: INTERNATIONAL COMMITTEE OF THE RED CROSS (ICRC), MEDICINS SANS FRONTIERES-HOLLAND (MSF-H), WFP, UNICEF, FAO AND WHO. CARE, OXFAM AND SAVE THE CHILDREN-UK HAVE ESTABLISHED STRUCTURES FOR OPERATIONS, BUT HAVE YET TO MOUNT RELIEF OPERATIONS PENDING THE ARRIVAL OF FUNDING, AND MORE CRITICALLY, STAFF FROM ABROAD. WFP PLANS OPENING ADDITIONAL FIELD OFFICES IN SOUTH DARFUR AND WILL DEPLOY ADDITIONAL STAFF AND EQUIPMENT TO COPE WITH THE COMPLEX FOOD OPERATION.

9. EVEN ONCE CARE, OXFAM AND SAVE THE CHILDREN COME ON LINE WITH RELIEF ACTIVITIES IN SOUTH DARFUR AND WFP RAMPS UP ITS OPERATION, THE SCALE OF THE PROBLEM IS SUCH THAT ADDITIONAL CAPACITY WILL BE REQUIRED TO MEET THE BASIC NEEDS OF THE WAR-AFFECTED. WHO AND UNICEF RELY ALMOST EXCLUSIVELY ON GOS IMPLEMENTING PARTNERS (MOH, MOE AND WES) TO IMPLEMENT THEIR PROGRAMS DUE TO A DEARTH OF EXPERIENCED INTERNATIONAL NGOS. WHO AND UNICEF HAVE FAILED TO DEPLOY THE RESOURCES NEEDED TO ASSESS, PRIORITIZE AND EFFECTIVELY IMPLEMENT AND MONITOR PROGRAMS IN THE HEALTH SECTOR.

10. A MAJOR EUROPEAN DONOR TO WHO AND UNICEF VISITED THEIR PROJECTS TO SUPPORT MOH HEALTH FACILITIES IN KASS ON MAY 5 AND FOUND THE HOSPITAL AND HEALTH CLINIC IN SHAMBLES. ALTHOUGH WHO AND UNICEF HAD BEEN SUPPLYING THE MOH FACILITIES IN KASS, IT WAS NOT APPARENT FROM THIS VISIT THAT THEIR INTERVENTIONS HAD BEEN EFFECTIVE. HEALTH PERSONNEL DID NOT SHOW UP AT ONE HEALTH POST FORCING THE VISITING DELEGATION TO BREAK THE LOCK TO ENTER. INSIDE THEY FOUND CHAOS AND FILTH WITH USED SYRINGES LITTERING THE FLOOR AND NO PROPER MANAGEMENT OF THE DRUGS SUPPLIED BY UNICEF. THEY ALSO DISCOVERED THAT DESPITE A DECREE FROM THE FEDERAL MINISTRY OF HEALTH IN KHARTOUM MANDATING FREE HEALTH CARE FOR THE POPULATION OF DARFUR, PATIENTS AT HEALTH FACILITIES IN KASS WERE STILL BEING CHARGED FOR CONSULTATIONS AND DRUGS. THIS CASE ILLUSTRATES PROBLEMS FOUND ALL OVER DARFUR WITH UN

KHARTOUM 00000477 003 OF 006

NO FOLLOW-UP MONITORING TO ENSURE THAT AID REACHES THOSE MOST IN NEED.

11. COMMENT: THE UN AGENCIES MUST INCREASE THE SIZE OF THEIR OFFICES AND STAFF IN ORDER TO DELIVER EFFECTIVE ASSISTANCE TO

UNCLASSIFIED

UNCLASSIFIED

DARFURIANS IN NEED. IT IS NOT ENOUGH TO DEPLOY SEVERAL STAFF TO THE STATE CAPITALS TO ATTEND MEETINGS AND PROVIDE REPORTS. THE UN MUST OUTFIT IT OFFICES WITH SUFFICIENT EMERGENCY STAFF AND EQUIPMENT IN SOUTH DARFUR TO MOVE RAPIDLY FROM LOCATION TO LOCATION FOR ASSESSMENTS, IMPLEMENTATION AND MONITORING. OFFICES MUST BE STAFFED WITH EXPERIENCED EMERGENCY PERSONNEL AND NOT JUST ANYBODY THAT HAPPENS TO BE AVAILABLE FOR DEPLOYMENT. VEHICLES MUST BE ASSIGNED TO DAFUR TO ALLOW THE MOVEMENT OF UN STAFF TAKING INTO CONSIDERATION THE REQUIREMENT THAT SINGLE VEHICLES CANNOT BE USED FOR FIELD VISITS TO THE VAST MAJORITY OF LOCATIONS. AT PRESENT MUCH OF THE AID EFFORTS PROVIDED BY THE UNICEF AND WHO AMOUNTS TO DUMPING DUE TO THEIR MINIMAL STRUCTURES IN DARFUR. DONORS SHOULD BE PREPARED TO PUSH UN AGENCIES IN THE DIRECTION OF RAMPED-UP INVOLVEMENT AND MUST BE PREPARED TO SHOULDER THE INCREASED COSTS OF THE MORE ROBUST OPERATIONS REQUIRED FOR THE DARFUR CRISIS. END COMMENT.

-----  
CONTINUING INSECURITY IN SOUTH DARFUR  
-----

12. USAID VISITED IDPS AT KALMA CAMP (N 12000'40.8", E025000'15.0") AND THE VILLAGE OF MERSHING (N 12043'28.4", E024054'43.0"). INTERVIEWS CONDUCTED WITH DOZENS OF IDPS AT BOTH SITES REVEALED THAT THE LACK OF SECURITY IN THE REGION LIES AT THE HEART OF THEIR PROBLEMS ONE MONTH INTO THE CEASE-FIRE BETWEEN THE GOS AND REBELS IN DARFUR. (NOTE: THE UN STATES THAT THERE ARE APPROXIMATELY 24,000 IDPS IN THE VICINITY OF MERSHING AND 17,000 IDPS IN KALMA CAMP. END NOTE).

13. DISCUSSIONS WITH IDPS AND RESIDENTS REVEALED FAMILIAR PATTERNS OF VIOLENCE AND ABUSE PERPETRATED PRIMARILY BY JENJAWOOD FORCES. A GATHERING OF IDPS IN MERSHING TOLD USAID STAFF OF FAMILY MEMBERS THAT HAD BEEN KILLED BY JENJAWOOD WHEN THE MILITIA RAIDED THEIR VILLAGES IN THE PAST MONTHS. ONE IDP NOTED THAT HER DAUGHTER HAD BEEN KILLED BY JENJAWOOD LEAVING HER WITH EIGHT OF HER GRANDCHILDREN TO SUPPORT IN THE IDP CAMP.

14. KALMA CAMP SERVES AS A REFUGE FOR MANY IDPS WHO HAD BEEN ENCIRCLED BY JENJAWOOD AT THEIR FIRST SANCTUARY IN KAILEK. INTERNATIONAL ATTENTION ON THE HORRIFIC CONDITIONS IN KAILEK LED THE GOS TO EVACUATE THE IDPS TO NEARBY KASS OR KALMA CAMP. USAID STAFF VISITED MANY IDPS WHO HAD RECENTLY ARRIVED AT KALMA CAMP FROM KAILEK. ONE FAMILY HAD EVEN ARRIVED THE NIGHT BEFORE AND SLEPT UNDER A SMALL TREE SEEKING SHELTER FROM THE SUN. NEIGHBORS EXPLAINED THAT THE WOMAN HAD FLED SHETAYA WHEN JENJAWOOD INVADED THE VILLAGE ON FEBRUARY 10. THE JENJAWOOD KILLED ALL EIGHT POLICE IN SHETAYA PLUS 25 OTHER MEN. THE WOMAN'S HUSBAND HAD BEEN ONE OF THE MURDERED POLICEMEN. THEY ALLEGE THAT THE JENJAWOOD CUT OFF HIS PENIS AFTER KILLING HIM

UNCLASSIFIED

UNCLASSIFIED

AND STUFFED IT INTO HIS MOUTH.

15. VIOLENCE FOLLOWS THE IDPS WHEREVER THEY SEEK PROTECTION. IDPS INTERVIEWED IN MERSHING CLAIMED THAT THE CURRENT CEASE-FIRE HAS NO EFFECT ON THE LEVEL OF VIOLENCE DIRECTED AT THEM. THE IDPS CAN TRAVEL ONLY A LIMITED DISTANCE FROM THE PERIMETER OF THEIR SETTLEMENT BEFORE THE JENJAWEED APPEAR AND ATTACK THEM. IDP WOMEN HAVE BEEN KILLED AS THEY GO ABOUT COLLECTING GRASS AND WOOD TO SELL IN THE MARKET TO SUPPORT THEIR FAMILIES. THE RESIDENTS OF MERSHING SHARE THIS FEAR. A GROUP OF RESIDENTS INTERVIEWED IN THE MARKET NOTED THAT THEIR FIELDS LIE WITHIN A ONE- TO THREE-HOUR WALK FROM THE VILLAGE, YET THE JOURNEY FROM THE VILLAGE BECOMES DANGEROUS AFTER ONLY TWENTY MINUTES OF WALKING DUE TO THE PRESENCE OF ARMED JENJAWEED IN THE COUNTRYSIDE. (NOTE: THE THREAT PRESENTED BY THE JENJAWEED

KHARTOUM 00000477 004 OF 006

NY VILLAGES AND TOWNS FACE THE SAME PROBLEM. IF NON-DISPLACED FARMERS EXPERIENCE REDUCED ACCESS TO THEIR FIELDS FOR THE UPCOMING PLANTING SEASON, IT WILL BE A FURTHER BLOW TO THE ALREADY DEVASTATED RURAL ECONOMY OF DARFUR. END NOTE).

16. IDPS IN KALMA CAMP REPEATED THE STORIES OF REGULAR ASSAULTS AGAINST THOSE WHO VENTURE FAR OUTSIDE THE CAMP. ONE GROUP DETAILED AN ATTACK BY JENJAWEED AGAINST TWO IDPS WHO WERE RETURNING FROM THE NEARBY VILLAGE OF BELIAL TO KALMA THE DAY BEFORE. THEY ALLEGED THAT A GROUP OF JENJAWEED CONFRONTED THE TWO MEN, TRIED TO ROB THEM AND THEN KILLED BOTH.

17. WHEN QUESTIONED ABOUT THE POSSIBILITY OF RETURN TO THEIR VILLAGES FOR THE UPCOMING PLANTING SEASON, IDPS IN MERSHING UNEQUIVOCALLY SPOKE OF THEIR FEAR OF RETURNING AS LONG AS THE JENJAWEED ROAM THE COUNTRYSIDE COMMITTING CRIMES WITH IMPUNITY. THEY WENT ON TO SAY THAT SOME OF THE JENJAWEED ARE THEIR FORMER NEIGHBORS NOW PREVENTING THEIR RETURN. ONE MAN LAMENTED THAT HE FEARED THAT THE CURRENT TROUBLES COULD SIGNAL THE END OF AFRICAN TRIBES IN DARFUR. MOST IDPS AGREED THAT THEY WOULD ONLY GO BACK IF PROTECTION IS PROVIDED AND SPECIFICALLY CALLED FOR PROTECTION FROM AN INTERNATIONAL FORCE.

18. IN SOME CASES, IT APPEARS THAT THE POLICE STAND UP TO THE JENJAWEED. A NUMBER OF IDPS IN MERSHING PRAISED THE LOCAL POLICE COMMANDER WHO FOUGHT OFF THREE SEPARATE ATTEMPTS BY JENJAWEED TO RAID THE VILLAGE.

19. LINKED TO INSECURITY IN DARFUR, A WFP VEHICLE TRAVELING FROM ED DAIN TO NYALA DURING THE FIRST WEEK OF MAY WAS STOPPED BY THE SLA. THE WFP VEHICLE AND ITS TWO NATIONAL STAFF WERE FORCED TO

UNCLASSIFIED

UNCLASSIFIED

TAKE A 30-KILOMETER DETOUR WITH THE SLA. THE SLA EVENTUALLY RELEASED THE TWO SUDANESE STAFF (A DINKA AND A MAN FROM KASSALA) STATING THAT THE KHARTOUM GOVERNMENT OPPRESSED THEIR PEOPLE AS WELL AS THE PEOPLE OF DARFUR.

-----  
GOS ROLE IN AID EFFORTS  
-----

20. IT IS GENERALLY TRUE THAT THE GOS HAS OPENED VIRTUALLY ALL AREAS OF SOUTH DARFUR FOR INTERNATIONAL AID AGENCIES. ONLY LIMITED ZONES REMAIN OFF LIMITS. ALTHOUGH NOT COMPLETE, ACCESS IS MUCH IMPROVED WHEN COMPARED TO THE SITUATION EARLIER THIS YEAR.

21. THE HUMANITARIAN AID COMMISSION (HAC) OF THE GOS ATTEMPTS TO COORDINATE AID AGENCIES IN DARFUR ALTHOUGH IN REALITY LITTLE COORDINATION IS ACHIEVED DURING THE MEETINGS THAT IT CHAIRS. THE HAC SERVES MORE AS A TOOL TO MONITOR AND RESTRICT THE INTERVENTIONS OF INTERNATIONAL AID AGENCIES AND MANIPULATE IDPS TO SUIT ITS AGENDA IN DARFUR. DESPITE FREQUENT GOVERNMENT CLAIMS IN THE PRESS THAT IT DISTRIBUTES AID IN SOUTH DARFUR, THE HAC RARELY SHARES THIS VITAL INFORMATION WITH INTERNATIONAL AID AGENCIES.

22. ONE INTERESTING PIECE OF INFORMATION DID COME OUT FROM A HAC MEETING ATTENDED BY USAID STAFF IN NYALA DURING THE VISIT. A REPRESENTATIVE OF THE GOS STRATEGIC RESERVE ANNOUNCED THAT 20,000 MT OF SORGHUM WAS BEING SENT TO DARFUR FOR THE CURRENT CRISIS. 10,000 MT WOULD BE DISTRIBUTED DIRECTLY TO THE POPULATION OF DARFUR (NOTE: NO CRITERIA FOR TARGETING BENEFICIARIES WERE MENTIONED. END NOTE). THE OTHER 10,000 MT WOULD BE SET ASIDE AS A STRATEGIC RESERVE IN DARFUR. NO FURTHER INFORMATION WAS PROVIDED ON THE ARRIVAL OR THE PLANS FOR DISTRIBUTION.

23. THE HAC DELIVERED A TOKEN QUANTITY OF FOOD TO IDPS IN MERSHING JUST DAYS PRIOR TO THE RECENT HIGH-LEVEL UN MISSION TO

KHARTOUM 00000477 005 OF 006

IN FACT, IDPS NOTED THAT MANY OF THEM CAME DOWN WITH SEVERE CASES OF DIARRHEA AFTER INGESTING THE SORGHUM PROVIDED BY HAC. WFP TOOK SAMPLES OF THE HAC RATIONS FOR TESTING. (NOTE: A REPRESENTATIVE OF THE SUDANESE GOVERNMENT STRATEGIC RESERVE IN NYALA INFORMED A MEETING OF AID AGENCIES THAT SAME WEEK THAT HE HAD DISCOVERED A WAREHOUSE FULL OF ROTTING, EXPIRED FOOD IN NYALA. END NOTE).

24. IDPS IN MERSHING ALSO REPORTED THAT GOS SECURITY PERSONNEL

UNCLASSIFIED

UNCLASSIFIED

ARRIVED AT THE CAMPS DAYS BEFORE THE UN HIGH-LEVEL VISIT AND ADVISED IDPS THAT THEY SHOULD TELL THE FOREIGN VISITORS THAT REBEL FORCES HAD FORCED THEM FROM THEIR VILLAGES.

-----  
UN SECURITY ASSESSMENT  
-----

25. THE UN SECURITY OFFICER ASSIGNED TO SOUTH DARFUR RETURNED FROM A FIVE-DAY TRIP TO AREAS TO THE WEST OF NYALA AND BRIEFED USAID, UN AND NGO STAFF. TOWNS VISITED INCLUDED MUKJAR, BENDIZI, KUBUM, UM DUKAN AND UM LABASA. THE UN CLEARED THESE AREAS FOR TRAVEL AFTER THE VISIT OF THE UN SECURITY OFFICER AND AN INTER-AGENCY ASSESSMENT MISSION TO THE AREAS SOUTHWEST OF NYALA WAS LAUNCHED ON MAY 5. (NOTE: ALTHOUGH JUST RECENTLY CLEARED FOR WORK BY UN AGENCIES, MSF HAS ALREADY BEEN WORKING IN BENDISI AND MUKJAR. END NOTE).

26. THE UN SECURITY OFFICER NOTED THAT JENJAWOOD WERE PRESENT IN MANY OF THE AREAS VISITED. THEY OFTEN MANNED MOBILE CHECKPOINTS WHERE COMMERCIAL VEHICLES WERE FORCED TO PAY A FEE BEFORE BEING ALLOWED TO RESUME. BETWEEN KUBUM AND MUKJAR, THE UN TEAM SAW A LARGE NUMBER OF BURNED AND ABANDONED VILLAGES. MILITIAMEN PATROLLED SOME ABANDONED VILLAGES.

27. THE UN REPORTED HEAVY BANDITRY ON THE ROAD FROM THE BORDER TO EID AL FORSAN. ACCORDING TO UN STATEMENTS, DINKA, ZAGAWA AND ARAB TRIBES ALL TAKE PART IN THE BANDITRY THAT FOLLOWS ALONG THE SMUGGLING ROUTE LEADING FROM CENTRAL AFRICA INTO DARFUR.

28. THE UN SECURITY OFFICER CAME ACROSS ONE VILLAGE (ABROM) THAT HAD SEEN THE RETURN OF ITS FORMER INHABITANTS. THE RESIDENTS OF ABROM HAD SOUGHT SHELTER IN NEARBY ATABABA (2 KM) WHEN THEIR VILLAGE WAS ATTACKED, BUT FELT THAT IT WAS SAFE ENOUGH TO RETURN NOW.

29. A QUICK TOUR OF THE VILLAGE OF DODOGOSA LEFT THE UN SECURITY OFFICER WITH THE IMPRESSION THAT JENJAWOOD SURROUNDED THE RESIDENTS AND IDPS IN THE AREA, MUCH LIKE THE FORMER INHABITANTS OF KAILEK. THE ONLY WAY THAT IDPS COULD LEAVE THE VILLAGE WAS BY PAID PASSAGE ON TRUCKS.

-----  
QUESTION OF IDPS IN NYALA  
-----

30. SINCE THE GOS FORCIBLY CLOSED THE ONLY IDP CAMP WITHIN THE NYALA CITY LIMITS IN JANUARY 2004, IT HAS REFUSED TO ALLOW AID AGENCIES TO ASSESS THE SITUATION OF IDPS RESIDENT IN NYALA TOWN. IT IS ASSUMED THAT A SIGNIFICANT NUMBER OF IDPS LIVE IN NYALA

UNCLASSIFIED



UNCLASSIFIED

WITH HOST FAMILIES, BUT LITTLE IS KNOWN ABOUT THEIR NUMBERS AND CONDITIONS. IT IS NOT CLEAR WHY THE GOS REJECTS EFFORTS BY AID AGENCIES TO EXAMINE THE ISSUE OF IDPS IN NYALA, BUT PERHAPS IT IS PART OF AN EFFORT TO HIDE THE CRISIS IN DARFUR BY DENYING THE VERY EXISTENCE OF LARGE NUMBERS OF IDPS IN THE STATE CAPITAL.

31. THE UN AND NGOS WILL TAKE A BACK DOOR APPROACH TO MEASURING THE SIZE OF THE IDP POPULATIONS AND ITS CONDITION BY CONDUCTING A NUTRITIONAL SURVEY OF THE CITY'S ENTIRE POPULATION. THE QUESTIONNAIRE THAT ACCOMPANIES THE SURVEY WILL INCLUDE QUESTIONS THAT WILL ALLOW AID AGENCIES TO BETTER UNDERSTAND THE NUMBERS OF

KHARTOUM 00000477 006 OF 006

END OF MAY.

-----  
CONCLUSION  
-----

32. THE FIVE-DAY VISIT TO NYALA, MERSHING AND KALMA HIGHLIGHTED THE GREAT NEEDS THAT EXIST IN ALL SECTORS: FOOD, NUTRITION, HEALTH, WATER, SANITATION AND SHELTER. BUT OVERRIDING ALL OF THESE NEEDS AMONG IDPS AND OTHER CONFLICT-AFFECTED POPULATIONS WAS THE REQUIREMENT FOR SECURITY. VIRTUALLY EVERY IDP INTERVIEWED DURING THE COURSE OF THIS TRIP LISTED SECURITY AS THEIR NUMBER ONE PRIORITY. GOS OFFICIALS IN DARFUR TURN A BLIND EYE TO THE DANGERS FACED BY IDPS WHILE ATTEMPTING TO PRESSURE THEIR RETURN TO VILLAGES OF ORIGIN IN ORDER TO PUT AN END TO THE HUMANITARIAN CRISIS THAT HAS FOCUSED WORLD ATTENTION ON DAFUR.

33. THE UNWILLINGNESS OF GOS OFFICIALS AT THE STATE AND FEDERAL LEVEL TO PUBLICLY RECOGNIZE AND REACT TO THE ROOT CAUSES OF DISPLACEMENT LIMIT THE ABILITY OF THE INTERNATIONAL AGENCIES TO PUT IN PLACE MEANINGFUL HUMANITARIAN OPERATIONS TO ADDRESS THE NEEDS OF THE AFFECTED CIVILIAN POPULATION. AS LONG AS THE GOS SUPPORTS OR TOLERATES ARAB MILITIAS IN DARFUR, THE HUMANITARIAN EMERGENCY IN THE REGION WILL DRAG ON WITH NO END IN SIGHT.

GALLUCCI

NNNN

UNCLASSIFIED