DIRECTORATE OF INTELLIGENCE
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LIBYA: Qadhafi's Prospects for Survival

Summary

Opposition to Qadhafi continues to grow. Signs of an erosion in Qadhafi's political base of support include renewed plotting by military officers and more widespread grumbling about deteriorating economic conditions. This increased malaise comes at a time when Libyan dissidents are enhancing their capability to conduct operations inside Libya. If the dissidents have supporters in the military willing to assist, we assess their chances of toppling Qadhafi at better than even.

Qadhafi's response to these developments has been to align himself more closely with hardliners. Qadhafi shows no inclination to rein in the extremists, curtail costly foreign adventures, or backtrack on his unpopular economic socialization programs, all of which could broaden his base of support. A dramatic improvement in living standards also would allow Qadhafi to regroup his political fortunes, but such an option would require an unexpected turn around in the demand for Libyan oil. In the meantime, his refusal to compromise any aspect of his revolution or to make any effort to improve local economic conditions only enhances the prospect of his ouster, either by dissidents, the military, or by fellow tribesmen in a preemptive move to protect their own positions.

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At the root of domestic discontent is unhappiness with the deteriorating standard of living. Most Libyans in Tripoli consider living conditions worse than ever. Residents are particularly distressed over continuing shortages of food and consumer goods and repeated breakdowns in public services, including medical care.

These grievances probably are aggravated by Qadhafi's continual exhortations to revolutionary activity, which further undermine the sense of security Libyans are seeking in their daily lives. In July, for example, Qadhafi ordered Western musical instruments in Libya destroyed as part of a new attack on symbols of Western culture. In addition, dissatisfied Libyan university students sent Qadhafi a memorandum in which they linked wasteful expenditures for misguided foreign adventures to the current economic difficulties. Many Libyans apparently are holding Qadhafi personally responsible for excesses committed by his loyalists in enforcing such dictums.

Dissatisfaction with Qadhafi is finding expression in various ways. Anti-Qadhafi literature recently surfaced again in several Libyan cities and that graffiti has even appeared on walls near Qadhafi's headquarters in Tripoli. Security crackdowns following the Libyan exile attack on Qadhafi's headquarters in May 1984, previously had stifled such activity.

Growing Support for the Opposition

Antiregime sentiment probably is facilitating attempts by Libyan exile organizations to build a network of support inside Libya.

The exiles apparently have weathered the setback they suffered when Sudan withdrew its support for the National Front for the Salvation of Libya (NFSL), the largest and most active Libyan opposition group, following President Nimeiri's removal last April. Cairo and Baghdad have replaced Khartoum as broadcast sites for anti-Qadhafi propaganda.
Several recent programs from Iraq indicate that Baghdad has broadened its contacts with Libyan opposition groups.

Increasing concern over Qadhafi's aggressive regional activities is behind expanding Egyptian, Iraqi, involvement with the dissidents. Cairo is particularly worried about intensive covert Libyan efforts to create a network for subversion in Sudan.

Meanwhile, Tripoli's provision of Scud surface-to-surface missiles to Iran earlier this year and its announcement last June of a "strategic alliance" with Tehran have hardened Iraqi resolve to counter Qadhafi.

Despite their opposition to Qadhafi, Egypt, Iraq, have so far been unable to agree on a common program for unseating him.
Regime Countermeasures

Qadhafi almost certainly perceives an increasing threat of a coup attempt against him. The roundups and interrogations of suspected dissidents, including 96 university students last month, has grown. Security forces almost certainly are closely monitoring the activities of military officers.

Qadhafi is proceeding with plans to strengthen his already tight personal security cordon.

To eliminate antiregime activity overseas, Libyan intelligence agents continue to target suspected Libyan dissidents abroad for assassination. Tripoli continues to try to implement plans to kill a number of dissidents in the United States and West Germany and possibly to bomb kiosks selling anti-Qadhafi literature. Qadhafi reportedly also has ordered a review of the files of all Libyans abroad under government sponsorship. Those whose continued stay is not approved will be ordered home, or presumably will face death.

Prospects

Qadhafi in the past has temporarily compromised some of his radical principles to ease discontent, but his increasing reliance on youthful extremists in the revolutionary committees now limits his room to maneuver. Indeed, his recent speeches and actions indicate that he remains personally determined to sustain his revolution and to support foreign radicals.
If Qadhafi continues to reject compromise, he will need at a
minimum a hefty boost in oil revenues to reduce the current
climate of discontent. We doubt that recent attempts by
Qadhafi's supporters to blame shortages of consumer goods on
hoarding and mismanagement by local "fat cats" will satisfy many
Libyans. Some Libyans may even take to the streets in protest if
economic conditions continue to worsen.

By replacing seasoned professionals with young zealots,
Qadhafi almost certainly has increased the pool of officers
willing to plot against him.

Libyan dissidents are wary of close involvement with any
foreign backer.

For the moment, the exiles alone probably have the
capability to conduct successfully only isolated sabotage
operations. Nevertheless, the dissidents probably hope to launch
another attack on Qadhafi in the near future to capitalize on his
unpopularity as well as on increased foreign support. If the
dissidents have well-positioned supporters in the military
willing to assist, we assess their chances of toppling Qadhafi at
better than even.